Different views? The experiences of International students studying HE in three non-university settings

Introduction

Much has been written about International students and universities, with relatively little attention (in England, at least) paid to those who choose to pursue their HE in a college setting. This paper is about some of those college-based students. It reports the findings of a survey carried out in 2017-18 into the views of International students who are studying for HE qualifications in a publicly-funded college rather than a university setting. We set out to answer the question “Are there any lessons and successful practice to be drawn from the experiences of International students studying in non-university contexts in three English-speaking countries?”

The research involved students enrolled in three locations - Holmesglen Technical and Further Education Institute (TAFE) in Melbourne, Australia, Moraine Valley Community College near Chicago, in the United States and members of the Mixed Economy Group of English FE colleges. With some local adjustments to reflect use of language and academic terminology within the three countries, the same survey questionnaire was used with all three groups of students, making it possible to compare the responses to particular issues.

The Mixed Economy Group (MEG) had carried out a similar survey of International students within its member colleges in 2013. A combination of changes in UK politics and policies plus a new collaboration with Moraine Valley and Holmesglen led to the conclusion that a three-way study may not only offer a useful comparator for the institutions concerned, but would also broaden the wider HE community’s understanding of International students’ views, given that the starting point was a different style of learning to that offered in a traditional university setting.

The survey set out to compare responses to a number of areas of student life, such as accommodation, sources of course funding, teaching and learning issues, social integration, motivation to study in Australia, England or the US, whether or not the student felt welcome in the country/on campus and overall views on the value for money offered by their institution. We focus our paper on these last four issues: they were the subject of much discussion at national level in each country at the time of the survey, and continue to be so at the time of writing. The responses to the section on teaching and learning are referred to in less detail. This is not to undervalue them: teaching and learning formed a large component of the survey and is better served by being the subject of a separate document.

Our paper is set out in eight sections. Section 2 offers an overall context for our work, section 3 looks at previous research into the same area and as a precursor to our results we describe the three separate college contexts in section 4. Section 5 looks at the methodology and 6 gives the results of the three surveys, the significance of which we discuss in section 7. Our final
section offers a commentary and suggested way forward for colleges in general and our three groups of institutions in particular. Alongside this primary research we also comment on the impact of national policies on local college experiences.

**Survey Context**

Considerable change has taken place in the English HE political and educational landscape since the MEG carried out its first survey of International Students in 2013. Whilst the spectre of Brexit casts a long shadow over many UK educational institutions’ plans for internationalisation, these are made worse by the UK Government’s continued commitment to a reduction in net immigration numbers. Despite much debate, International students continue to be included in these figures. Whatever the political rights and wrongs of these matters, there is a general sense amongst prospective International (and European Union) students that they may not be welcome in the UK. (UKCISA, 2017.)

A similar degree of ambivalence surrounds the actions of the American and Australian Governments. Spokesmen for both countries have repeatedly voiced their determination to exercise more control on immigration whilst actively promoting their HE provision to international markets.

In all three countries International students pay considerably higher fees at university than Home students, providing valuable income to institutions which may otherwise struggle to balance their books. Within any year group of students following a particular course, some may be paying three times as much as others for identical provision. Whilst this situation is less likely to apply in a college setting (fees are higher for International students, but far less than in the university system,) the surveys aimed to gauge whether these students consider their courses are value for money and whether they feel welcome in Australia, England or the USA.

Given the study costs involved, International students are usually from wealthy families. They are well-educated, have English language skills and often display a confidence and maturity greater than their years. They study abroad partly to obtain a prestigious US, UK or Australian HE qualification but also to experience a wider world and make friends from other cultures. Their intentions post-graduation vary but whilst some will return home to use their new-found skills to the benefit of their own countries, others will seek to remain, using their qualifications to get a job in a related sector. Each of these factors has created debate at state and national levels within US, UK and Australian Education and Immigration Departments.

During the period in which the research was conducted and in the year following, International students and their choices of HE provider came under increasing focus by all three Governments and national HE institutions. The value of International students, both economic and in terms of the internationalisation of university/college campuses, had always been accepted but gained increasing focus. Competition for this group of students increased as Education budgets in the US, UK and Australia were cut. Evidence emerged to
suggest that in some cases universities ignored their published minimum language skills requirements in order to recruit students and thus balance budgets. (Australian Broadcasting Corporation: Four Corners report, 2019.)

In the UK evidence began to emerge that conflicting Immigration and Education policies and the implications of Brexit had led to a decline in International student numbers. Second only to the US as a venue for these students for decades, UNESCO data suggested that the UK had now been overtaken by Australia. A useful overview of the history of International student recruitment, including the values that shaped successive policy decisions, is to be found in Kumari, 2018. This was written for the Higher Education Commission as its contribution to the debate surrounding International students and Immigration policy that took place in the UK across 2018. Similar documents appeared in Australia and the US across 2017-19, often building on concerns that had emerged a decade earlier. (E.g., NAFSA 2009 and 2019 in the US.)

In England these discussions led to a long-overdue commitment to increase International student recruitment, but with only minor changes to the existing immigration and visa constraints. Of possibly greater significance is a report jointly produced by the Higher Education Policy Institute and Kaplan International Pathways (2019) examining the financial contribution made by International students who graduate and then remain in the UK to work. The main headline from this was that just one cohort of such graduates raised £3.2 billion in taxes. Countering another suspicion, the report was also able to prove that far from displacing domestic graduates in the job market, International students typically worked in sectors suffering from acute skills shortages.

Similar conclusions with regard to the economic value of their own International students were reached in the US (e.g. NAFSA 2019) and Australian analyses.

Literature Review: the International student experience in colleges

Unsurprisingly, given their status as a recognised part of the HE system, research in this area is greatest around Community Colleges. It is also far from recent. In 2007 Lee and Rice noted that host communities can be intolerant and some had racist views. Fritz, Chin and De Marinis concluded in 2008 that International students were often wrongly regarded as a homogenous group. They found that some issues were more stressful to some nationalities than others and that academic staff were less sensitive to these differences than might have been assumed. Acculturation stresses were discussed by Yeh and Inose in 2010 and again in 2011 by Smith and Khawaja, who again concluded that the host society had a key role in helping students to adjust to their new surroundings.

One particular piece of research provides a backdrop for our study. In a doctoral thesis published in 2013, Guyton noted that International students in rural Community Colleges sought out students from the same country for emotional and social support, especially those following the same course but in higher years. English language support was frequently referred to, often in the
context of having learnt English as a second language and, within that, British English rather than US English. Many found that US students were polite but not interested in socialising with them, reverting to their own longer-established friendship groups after class. Loneliness was a problem for the International students, made worse by a rural location. In her conclusions, Guyton recommends that college staff actively promote social contacts in the college and in the community, including organising summer internships in order to promote employability skills amongst International students whilst at the same time enabling local businesses to benefit from their skills. She noted that the impact of different educational systems is often underestimated: in some cultures the teacher is a respected individual whose word is simply not to be challenged. In UK, US and Australian HE settings, a far greater degree of interaction is expected, which further challenges any lack of confidence in spoken English skills. The cultural sensitivities of teaching and non-teaching staff was perceived to be an issue, with Guyton concluding that formal training in internationalisation and in different learning styles should be mandatory in any Community College that recruits from abroad. Linked to this was a conclusion that staff make too many assumptions about International students and the extent of their preparation before arriving in the country. Many students spoke about a lack of clarity over the true cost of courses, which were often far higher in practice than they had assumed from their initial research. When coupled with limited opportunities to work on campus, this led to hardship.

These findings are reflected in subsequent research and commentaries. In Australia, much of the research in this area has been led by Tran. In 2017, working with Dempsey, she authored an overview of internationalisation in vocational and educational training (VET). This noted that, as in the UK during the 1980s, Australia shifted its approach to teaching International students moving from seeing education as a form of aid to one of trade. This saw students as revenue and was associated with a drop in Government funding to providers. Noting the need for the VET curriculum to be current with the market place demands, they also conclude that institutions must “develop pedagogies that encourage the development of global views and awareness.” The book refers to VET providers as significant but often-neglected players within the field of international education and suggests that whilst many types and sizes of institutions are caught up in the drive to recruit International students, managing that process and then adapting as institutions to a new student balance requires careful consideration and planning.

Leask and Carroll offered pragmatic advice to staff teaching International students in 2013, focusing on how to help their integration into the wider community. Martin, writing in The Interpreter (the Lowry Institute) in 2018, noted that the majority of Chinese students leave Australian universities disappointed by their social experiences. They have few local friends and are unlikely to have found meaningful work in local companies. She concluded that their time is marked by isolation and little cross-cultural engagement. Martin poses the question that since International students pay three times the fees of their domestic peers, is it unreasonable to invest some of this income in improving their social experience? As elsewhere, Chinese students in Australia
consider that their Australian peers are indifferent to making friends with them. Martin suggests that young Australians want and need to develop an understanding of their Asian neighbours but somehow lack the skills to talk to students sitting in the same classroom. This, she concludes, could be remedied by a systematic and informed approach to training Home students and their teachers about how to make the most of the valuable social and cultural resource sitting in their midst.

In England, little has been written about International students pursuing their HE in an FE college setting. This reflects both the arrangements concerning the delivery of HE in the UK (see next section) and the numbers of students involved. The attention that has been paid to International students is largely from a university perspective, but typically reflects many of the findings referred to above. E.g. Mellors-Bourne (2013) noted that “Many host institutions and wider communities become far more multi-cultural through the presence of international students. However, whether exposure to students from other cultures manifests in greater tolerance can depend on the nature of these interactions and the degree of integration of internationally mobile students into their host communities. There is potential for a ‘darker side’ which can include racism or violence against international students, concerns about over-representation of international students on university campuses, and a lack of integration between domestic and international students.”

Our research covers these same issues and seeks to see if any ways forward can be found.

**Setting the scene**

In the US, the 1,103 Community Colleges are an established part of the HE world, with many students beginning their undergraduate life on an Associate Degree in a local college before transferring to a university to complete their Bachelor’s degree. Whilst most universities are in urban environments, Community Colleges enable those in rural locations to access technical and higher skills. In the UK, the 257 Further Education colleges cover a similarly wide geographical area, fulfilling the same functions as their American equivalents. Unlike the US and Australia, however, a long-standing distinction exists between Further and Higher Education. Further Education offers a range of courses post-school but at a level below a US Associate Degree or English Foundation Degree or HNC/D). Until recently, only universities were able to award and deliver HE courses: whilst this has changed, 90% of HE is still awarded and delivered by universities. Only two colleges have full degree-awarding powers with seven being able to offer two-year Foundation Degrees. In Australia, the Technical and Further Education Institutes provide opportunities for students to access a similar range of skills as their Community College and FE College counterparts but with the difference that 11 TAFEs are recognised HE providers in their own right. However, unlike the situation in the UK and US, Domestic students following HE courses in TAFEs are unable to draw down government-funded student loans. All three types of college are characterised by an approach to HE that is
employer/employment focused, often described as Higher Technical Education
or Higher VET (HVET) as a means of distinguishing it from the more
traditional approach of a campus university. In contrast to that setting, students
are more likely to be in their mid-20s and older, often the first in their families
to experience HE and more likely to live at home. Across all three institutions,
the majority of the students in our survey were following HVET courses, such
as Nursing, Accountancy, and Hotel Management.

*English colleges*

The number of International students (i.e. not Home or European Union
students) studying HE in an English FE college setting in 2015-16 was 1,190.
A year later, this had dropped to 879 of whom 566 were attending MEG
member colleges. These students were largely split between three MEG
institutions - two specialist maritime providers and an agricultural college with
specialist provision in the field of equine science. By 2017-18 numbers had
dropped significantly. Only 667 International students were enrolled on
college-based HE courses, of which 384 were attending a MEG college. As in
previous years, most of these were enrolled on specialist courses. (Source:
HEIFES data.)

A separate, simultaneous survey of MEG members revealed that one
college had no International students on roll at all, despite having been one of
the biggest recruiters within the college system across the last 5 years. Of the
23 respondents to this numerical survey, only 3 colleges had more than 30
International students, and only 2 of these had more than 50. A similar pattern
emerged with EU students. The decline in International student numbers is not
limited to colleges: some universities report a significant fall in numbers. A
recent Higher Education Commission report (2018) noted that between 2010-
11 and 2015-16 Bedfordshire University’s International student numbers fell
by 66%, with a loss of income of £72 million. Similar losses were reported at
Teesside and Bradford Universities.

From the evidence available, a number of factors are perceived to be
limiting International student recruitment in the UK. Foremost are visa
restrictions, including current limitations on employment opportunities for
students pre- and post-graduation; heavy reliance on overseas agents (and their
reliability) and the increasing costs of marketing overseas compared with the
anticipated return.

International students often prefer to go to a university. This, plus the
infrastructure costs involved in setting up, staffing and maintaining an
International Office, puts colleges at a disadvantage when compared to their
university competitors.

Despite recent policy changes, the arrangements governing student entry to
the UK remain complex. Immigration policy was rarely developed as a result
of discussions across Government Departments, with the result that tensions
often exist between national policies concerning Education, Business, and
Health and those concerning immigration. Until this year, the UK, unlike its
competitors, had never stated an intention to increase International student
The aim of the present Government is to reduce this to less than 100,000 entrants per year. Across 2018, various national bodies initiated Inquiries and produced Reports which call for the anomalies, inequalities and subjective judgements which mire current policy to be abandoned. Each one concluded that an agreed cross-Department policy for determining International student numbers and their means of entry to the UK should be at the core of any new approach and that this should underpin a drive to promote International student recruitment. As an example of the existing anomalies, International students completing a course below degree level which would lead a Home student directly onto a course of HE are unable to do this. Instead, they are required to return home and begin the whole application process again. Partly in response to these discussions, a new International Education Strategy was announced in 2019. This commits to a cross-Department approach to immigration and to expanding International student numbers. It makes some minor changes to length of stay post-graduation - but does not address the problem referred to above.

Most of the UK’s International students are from China. Numbers from the Indian sub-continent and African countries have declined significantly in the face of current immigration policies. As elsewhere in the world, International students are required to produce evidence of financial independence: a condition of entry is that they will make no call on the public purse and can fund their own healthcare, accommodation, etc.

International students following a course of HE are able to work for 20 hours a week whilst studying. On completion of their courses, they are expected to return home unless they find a graduate-level job within 6 months of completing their studies. In order to comply with visa restrictions, the job must offer a minimum salary of £20,800. Competitor countries such as Australia and the US have more flexible Post Study Work offers.

There is an overall decline in the numbers of new International students enrolling in Higher Education institutions in the United States (Open Doors 2019.) After a steady year-on-year rise since 2011-12, the data shows a 3.3% decrease in enrollments between 2015-16 and 2016-17 and a further 6.6% fall between that year and 2017-18. Just under 95,000 International students were enrolled on Community College HE programmes in 2017-18, a fall of 2% on 2016-17. (Open Doors 2019.) At the same time, many Community Colleges in the United States are also experiencing a decline in Domestic student numbers. Many factors can prompt a decline in enrollments as it relates to International students. The political climate, such as the 2017 travel ban policy for some countries and subsequent versions of this, plus on-going rhetoric concerning immigration from within the White House, has an impact on International student numbers. American Community Colleges are now facing more competition for International students because they are apprehensive about studying in the United States and therefore choosing to study in other countries. Forty nine percent of International students attend colleges in five
states - California, Texas, Florida, Washington or New York. (Association of American Community Colleges, 2019.)

The majority of International students studying in the US are Chinese, Indian or South Korean nationals, a pattern reflected in enrollments in Illinois but not found at Moraine Valley. A noticeably more diverse range of nationalities is found within Moraine Valley, with large numbers of students coming from Jordan, India, Vietnam and Korea in Fall 2018.

The college experienced record enrollments for International students during 2016-17. However, a reverse began in Spring 2017 semester. (See Table 1 to track the declining trends with International students.) Although some of the college’s International students may have graduated or transferred to a four-year institution, anecdotal evidence suggests that financial considerations and the political climate have impacted international student enrollments.

| Table 1: International Student Enrollment Moraine Valley Community College |
|-----------------------------|-----------------------------|
| Fall 2016 | Spring 2017 | Fall 2017 | Spring 2018 | Fall 2018 | Spring 2019 |
| 325 | 314 | 252 | 216 | 199 | 168 |

Source: Moraine Valley Community College 2019.

In the United States, an F1 Visa is issued to full-time students who wish to pursue a course of study that culminates in a degree, diploma, or certificate from an institution that has been authorized by the U.S. government to accept International students. This is the most common form of student visa issued to International students in the United States. A J1 Visa is issued to students wishing to participate in exchange programs at similarly accredited schools. The major difference between a J1 Visa and an F1 Visa is the fact that a J1 visa is issued for a limited time and the programs do not culminate in a degree, diploma, or certificate. Also, the programs do not have to be strictly academic in nature. This should not be confused with an M1 Visa, which is intended for students pursuing specific vocational programs in the United States. With all three visa types, students are expected to return to their home countries after completing their course of study, although Associate Degree holders can work in their field of study for up to one year after graduation.

Moraine Valley Community College is currently only approved to issue F1 visas to International students. Students must adhere to the basic requirements for an F1 Visa, but must also meet additional institutional requirements. In order to be issued an F1 Visa, students must provide documentation demonstrating financial eligibility for one year of study and exhibit genuine intent to pursue an academic degree. In addition to this, Moraine Valley requires that all International students have completed all secondary or high school studies. English proficiency is required for an Associate Degree program, but it is not required for entry into the college. Students who do not meet the language requirements can matriculate into an Associate Degree program after completing intensive English study.

Holmesglen Institute, Melbourne.
Holmesglen Institute of TAFE is an integrated public education provider delivering over 530 programs to approximately 30,000 students (from vocational college (upper secondary) to Masters level) across four campuses located in Victoria, Australia. In 2017 International students totalled 3,697, sourced from 84 countries across 5 continents.

In partnership with universities, Holmesglen began operating in the HE sector during the 1980’s. Since 2004 the institute has written, accredited and re-accredited 15 undergraduate, and 4 post-graduate programs for delivery under the Holmesglen brand. It also continues to deliver a small number of undergraduate programs in partnership with Australian universities.

The Institute’s HE programs are developed to provide a clear pathway for students graduating from lower-level vocational studies. Recognition of prior learning is applied, which often reduces the duration of a degree by a minimum of one year. The Australian Government continues to allow ‘course packaging’ whereby students can package two or more programs on one student visa as long as there is a clear progression from one program to another. (Australian Government, Department of Home Affairs, 2018). International students admitted to Holmesglen’s vocational programs generally pay a reduced fee compared to those applying for direct entry to undergraduate study: accordingly it is common for International students to package their visa to combine both vocational and Higher Education study. Since 2008 approximately 60% of International students commencing an undergraduate program at Holmesglen entered through a vocational pathway. However, during the last two years the number applying for direct entry to year one of the Institute’s degree programs has significantly increased, particularly in the accounting, business and hotel management disciplines.

The largest numbers of International students entering HE programs through a packaged vocational pathway program in 2017 came from India, Sri Lanka, Mauritius and China. The Australian Government introduced a simplified student visa framework from July 1, 2016, thus overseas students now apply for a single student visa (subclass 500) regardless of their program of study with a single immigration risk framework applied to assess all applicants. To be granted a visa, applicants are required to satisfy a number of requirements, these include meeting a minimum level of English language and evidence of sufficient funds available, (including living costs indicative of the cost of living in Australia), to cover the duration of their Australian studies.

As long as applicants satisfy the legislative requirements, the Australian Government does not place a cap on the number of student visas granted. As at 30 June, 2018, there were 486,934 student visa holders in Australia. Over one third of these were from China (23.1%) and India (14.4%), (Report BR0097, Department of Home Affairs, June, 2018).

International students are entitled to work a maximum of 40 hours per fortnight. These restrictions only apply when their program is in session, thus during semester breaks unlimited hours of employment apply. Following graduation with a degree from an Australian university or approved TAFE, International students can apply for a Temporary Graduate (subclass 485) visa that allows them to live and work in Australia for up to 4 years after they finish their studies.
The Australian HE sector recorded a growth rate of 14.7% in International student enrollments between 2016 and 2017, with China (38.2%) and India (15.5%) contributing 53.7% of these. Statistics relevant to the 2016 calendar year released by the national regulator (TEQSA, 2018) show a total of 2,779 International student enrollments at TAFE Institutes, of which 920 were enrolled at Holmesglen.

In line with the national trend, Holmesglen recorded a sharp increase in International student numbers during 2016. Although commencing student numbers declined slightly in 2017 International students still accounted for 64% of all HE enrolments at the Institute. The majority of these enrollments continue to be concentrated in four discipline areas, namely Nursing, Hotel Management, Business and Accounting.

### Table 2: International Student Enrolment, Higher Education Programs Holmesglen TAFE

<table>
<thead>
<tr>
<th>Year</th>
<th>2015</th>
<th>2016</th>
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<tr>
<td></td>
<td>562</td>
<td>920</td>
<td>867</td>
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Source: Holmesglen TAFE 2019

### Methodology

Staff at all three groups of institutions drew the attention of International students to the survey and invited them to complete it on-line. The rubric at the start of the survey explained that this was a research exercise being undertaken with students enrolled in Moraine Valley Community College in the US, Holmesglen TAFE in Australia and a group of English FE Colleges in order to find out what they thought about particular aspects of their HE experience. It was made clear that all three groups were completing the same survey at the same time and that the results would be confidential. The survey was conducted in accordance with the research ethics policies of the participating institutions.

Respondents were asked to agree or disagree with a series of statements, with the opportunity to strongly agree/disagree: a neutral option was also available in some cases. The survey was constructed to enable comments to be made at the end of some sections, thus enabling a qualitative element to enter the research.

The elements covered included the reasons for studying in the country; reasons for studying at that particular institution; whether or not students felt welcome in the country; their academic experiences; social and accommodation matters; their overall impressions of the HE they received in their particular college and the factors that governed that view; whether or not the course was good value for money and the sources of funding for their HE studies.
The results of the survey

What do students in Chicago, Melbourne and England think of their college-based HE?

The majority of survey respondents in all three groups were aged 18-24. Just over half were female and the majority were in year 2 of a three or four year degree programme. The students in all three groups had chosen to study abroad because they wanted to experience life outside their own countries and to improve their English language skills. For many, these two factors, alongside an American, Australian or English HE qualification, were seen as a means of improving their employability prospects.

In most cases, students choose to study a higher vocational course in a non-university institution because they see a clear link between their chosen programme and their future career and success. Most students make a personal financial investment in their American, Australian or English HE, with the majority of respondents taking out a personal loan or receiving help from their family in order to meet tuition fees. However, students are sensitive to fee levels and are attracted by the lower cost of college-based HE.

Overall, the survey results show that students share a number of positive views about their experience. These include the high reputational value of an American, Australian or English HE qualification and the reputation of their chosen college. Students place a high value on the teaching skills of college faculty, coupled, in the case of vocational qualifications, with an appreciation of their up-to-date industrial knowledge. High levels of tuition support, often outside the classroom, are perceived to be available in a college when compared to that thought to be offered at a university. This includes easy access to impartial Careers Information, Advice and Guidance. Students value the clarity of explanation about fees, the help provided when facing issues with visas and the support they receive with course work. These are a testament to the values associated with college-based HE in three different English speaking environments.

However, two concerns are shared across all three survey outcomes, voiced clearly in the qualitative responses within the survey. First, the importance of receiving value for money, given the large personal investment identified above. Second, International students say they feel welcome in England, Australia and the US but suggest that much more could be done by Home students to engage with them and provide a deeper experience of the host community. There was a strong feeling that institutions could do more to address these points.

The MEG responses

The English results are best interpreted by considering the 55 respondents as belonging to one of three groups, namely a cohort of Nigerian students attending a Nautical Science course at a specialist Maritime College, funded by their Government; a separate group of International students attending a range of colleges, courses and levels of HE, and a third, smaller group, of European
Union (EU) students, again attending a number of different colleges and 
pursuing different courses.

Despite declining International student numbers, the survey results for 
English colleges indicate that specialist courses are of particular interest to this 
group of students. In many cases they are not available in their home country 
or are not affordable. In some instances, long-established links exist with a 
number of overseas Governments. Each nation has sent cohorts of students to a 
particular college each year, leading to the development of an expertise within 
the institution concerning administration, pastoral care and teaching and 
learning provision.

Colleges intent on International student recruitment should therefore 
consider whether their curriculum offer contains specialist and employment- 
focused programmes. Colleges offering Maritime and Land-based specialisms 
have clearly succeeding in developing and marketing a niche provision. Other 
institutions could follow suit in areas such as the Digital or Creative fields.

A second outcome from the survey is the high regard given to college 
teaching staff. None of the students responding to the survey disagreed with the 
statement that “My teachers are knowledgeable in their subject area”, with 
most agreeing strongly.

The second group of International students referred to above is perhaps the 
most representative of overseas students likely to be attending English 
colleges. They were funded entirely through a combination of personal savings, 
personal loans and/or support from their families. None attended the college 
providing the specialist course. They were less satisfied with the administrative 
arrangements in their respective colleges than this first group and more likely 
to prefer separate social and academic facilities for HE students, rather than 
share facilities with often-younger FE students. They were ambivalent about 
whether or not they preferred to share accommodation with people from their 
own country but were more likely to be interested in learning about British 
culture and wanting to socialise with English students. The quality of teaching 
and careers guidance was well-regarded although several respondents 
commented on the lack of contact time with tutors and the slow pace of work.

The outcomes from the survey can be summarised as:

**What were your main reasons for studying in England?**
- The reputation of English HE
- The experience of living abroad
- Enhanced employability prospects.

**Why did you choose to study Higher Education in a college?**
- Lower fees than would be charged by a university
- A higher level of support
- Lower entry criteria than a university.

**Why did you choose your particular college?**
- The reputation of the college
- It offered my preferred course

92% of respondents said that they felt welcomed in England. Overall, 78% 
of respondents considered that their courses represented value for money.
85% of students agreed that the teaching style in an English college was different to home. This may go some way to explaining unfavourable comments around contact time in the responses received in the English survey. These reinforce a need to ensure that adequate time is set aside to explain mutual expectations between teachers and visiting students, as well as the arrangements for fee payment, options choices, pastoral care, etc. All students (Home and International) need to be aware from the outset that the development of independent learning skills is a characteristic of Higher Education.

Although most students said that they feel welcome in England, some commented that more could be done to help International and EU students (the latter were included in the English survey) adjust to an English environment. The survey group wanted to learn more about English culture and to make English friends. 65% said that they would like to mix more with British students, with a similar percentage wanting to learn more about British culture. In keeping with wanting to gain experience of living away from home, 82% of respondents said that they would like more contact with students of other nationalities.

Given the general perception abroad that England is not welcoming to foreign students, it will be useful for colleges to review their induction and pastoral care arrangements for these cohorts. The 2013 results suggested that more attention was given by colleges to meeting the needs of International students than their EU counterparts. In 2018, this sense still prevails: EU students, who pay the same fee as English Home students but have social and language needs more akin to those of International students, are more likely to question value for money or the administrative arrangements surrounding their studies than their International counterparts. International students know that they pay higher fees than Home or EU students and that colleges value the fee income that they bring. Care must be taken not to overlook the needs of other non-Home students. Under current proposals post-Brexit, EU students studying in England will pay International fees and have no entitlement to English student loans. Colleges must review their support arrangements for existing EU students if they want to ensure positive feedback to these students’ home countries. This is needed to maintain recruitment from Europe.

In response to the survey findings, English colleges have implemented or further-refined a number of initiatives. These include organising sessions specifically for overseas learners on specific evenings. These are social events, but are also used to promote British values and help non-Home students to acclimatise to British culture. The sessions are largely promoted to new arrivals to the UK.

Colleges are also developing relationships with local communities sharing a cultural or religious background with their international students. This can then act as a bridge to the wider community. As an example, a college with significant numbers of Nigerian students on its Nautical Science course has developed a link with a local Nigerian Pastor. He has helped the college to organise celebrations such as those for Nigerian Independence day, including the provision of traditional Nigerian food. (The college supports these events financially.) Non-Nigerian students are welcome to take part in these...
celebrations, adding an international multi-cultural dimension to the experience of Home students. This is often complemented by international social programmes which involve both International and English students.

International students have also expressed a wish for greater attention to be paid to achieving an appropriate balance between International and Home students when setting up class and seminar groups and allocating places in halls of residence where these exist. The same principle can be extended to induction sessions at the start of the academic year. Many colleges hold sessions dedicated to International students, who are identified as a discrete group, separate from English students. However, opportunities to integrate these activities are often missed. International students believe that an early start to integrating them with Home students will have benefits for all concerned. One successful example of this includes establishing a “buddy” system, giving International students a friendly face in their year group whilst at the same time offering the Home student an opportunity to broaden their own social experience.

One college is building on its existing partnerships with European colleges to build links which go beyond the strictly transactional, “Students take part in a Trade Mission project where they work with students from across the EU trying to promote a local business abroad. We are hosting the Trade Mission next year which will involve 100 EU students and approximately 50 of our HE students from various subject areas, taking part in joint activities.” In this way international awareness becomes embedded in the curriculum, helping to break down barriers for International students as they adjust to a new country and a different culture.

Finally, some colleges recognise the international culture already implicit in some courses. The Head of the specialist Nautical Science course commented that: “Our learners are from the Global Maritime sector. Seafarers, in general, are truly multicultural. The sector is officer-based with a hierarchical structure. There is an inherent willingness in all of our learners to explore and experience other cultures: we merely facilitate this”.

Moraine Valley Community College

56 International students (24% of the total) from 10 largely HVET curriculum areas completed the survey. Based on these responses, International students report that they are generally satisfied with Moraine Valley Community College. Some of the key outcomes from this survey included the following:

What were your main reasons for studying in the United States?

- To enhance employability prospects
- To improve my English
- To gain some experience studying abroad

Why did you choose to study Higher Education at a Community College in United States?

- Lower fees compared to a university
- Higher level of support compared to a university
Why did you choose to study at Moraine Valley Community College?

- Friends or family studied at Moraine Valley
- Location
- Lower Fees
- Reputation of Moraine Valley

Over 87% of the International students who completed this survey responded that they felt welcome on campus, and 72% would recommend the college to friends. 87% expressed a wish to mix more with US students and 69% wanted to learn more about American culture. A small majority of students (56%) stated that the approach to learning in the US was different to that in their home countries but 70% were satisfied with both the range of options within their courses and the resources available in the college library.

Despite high satisfaction levels overall, only 36% considered that what they received in terms of education programmes and resources was equal to what they paid in fees and other costs. Many students took the opportunity to add comments at the end of this particular question, reflecting the strength of feeling surrounding the overall cost of their course, payment methods and limited opportunities to work in order to supplement income.

Unsurprisingly, several areas for improvement emerged from the survey results. These included revising the tuition fee structure to include a more flexible payment plan for International students, coupled with increased opportunities to secure scholarships. Perhaps in a similar vein, International students were keen to increase the hours of paid work available on campus. Away from financial matters, International students revealed that they would like more opportunities to engage with local students, and more events and activities that enabled them to experience American culture.

Based on the results, the International Education Committee has already scheduled events to increase the engagement between International students and Domestic students in and outside of the classroom. It should be noted that the International Student Ambassador Club has its highest member participation in 2018-19, with 38 students in total: 26 students are International and 12 students are Domestic. Many of the latter joined the International Student Ambassador Club as a means of learning more about their non-US peers.

Other events that took place during International Education week included International Education Trivia in which students were able to answer trivia questions related to international education using Kahoot. “Teas around the World” saw students dressed in traditional clothing serving tea from various countries. Guests were able to take a copy of the International Cookbook at the event. Students also participated in sports activities such as ping pong and basketball as part of an activity aimed at sharing experiences of the Olympic Games. Away from these social activities, International students and students who have participated in Study Abroad shared their experiences at an International Student Panel. Students from different cultures presented facts about their country and culture in a Poster Sessions Showcase. Finally, the college organised an International Education Week, involving collaboration
from different departments across campus, including the Celebrating Diversity
Task Force, the International Education Committee, the Global and Diversity
Education Program and the International Student Affairs department.

Holmesglen Institute

A total of 334 International students (38% of total) across eight HVET
discipline areas completed the survey in 2017. Key findings included the
following:

What were your main reasons for studying in Australia?

- Reputation for the standard of its HE programs
- Gain experience living abroad
- Enhance employability prospects
- Safe country for International students

It is interesting that enrolling in HE as a path to living permanently in
Australia only ranked as the 7th most important reason for studying in
Australia. In contrast, when asked to rank their intentions upon graduation,
seeking permanent residency ranked in the top three. However, consistent with
the top three ranking of the importance of enhancing employability as a reason
for studying in Australia, students also indicated their number one intention
upon completion of their studies is to seek employment in Australia. The
survey data reinforces the relevance of the Temporary Graduate (485) visa
streams to International student choice of Australia as a HE destination.

There is also some similarity to responses by students at Moraine Valley
and within the MEG colleges who ranked enhancing employability prospects
and gaining experience studying abroad in their top three reasons for studying
in America and England. Holmesglen students, however ranked ‘improving
English language’ much lower (8th most important) than at Moraine Valley. It
is perhaps worth investigating if this is related to government and admission
requirements regarding English language, and/or the mix of countries each
provider currently targets as a source of overseas students.

As with both Moraine Valley and the MEG group, reference was made to
teaching style, with 85% agreeing/strongly agreeing that the style of learning in
Holmesglen was different to that which prevailed in their home countries. 41%
of those who had reservations about their HE experience referred to a lack of
academic support.- perhaps reflecting the situation found by MEG (above) in
relation to contact time.

Why did you choose to study higher education at Holmesglen Institute?

- Lower fees compared with a university
- Offered preferred course of study
- Reputation of the Institute
- Higher level of support compared to a university.

In line with the findings at Moraine Valley and MEG, lower fees
compared with a university ranked as the most important reason students

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selected Holmesglen as their HE provider. This was reinforced by the 71.6% of respondents who, amongst some comments that fees had been increasing, still expressed the view that the institute offered good value for money.

It should be noted that 53.4% of respondents had studied a vocational pathway program either at Holmesglen or another provider. As previously stated, International fees tend to be lower in vocational programs, as these programs are generally mapped for transfer to a relevant degree. The overall cost of study to overseas students entering HE via a pathway program is thus reduced. Further analysis of the survey data is required to determine if there is a difference in the perception of value for money between pathway students to those who gain direct entry to undergraduate study. Regardless, the survey data provides further evidence of the popularity of pathway entry and the importance of lower fees in provider choice. The relevance of the Australian Government continuing to allow overseas students to package two or more programs on one student visa should not be underestimated.

91.3% of the International students that completed this survey responded that they feel welcome in Australia, with 78.9% expressing a desire to mix more with students from different cultures and nationalities. 74.9% also wanted the opportunity to mix more with Australian students. This strength of feeling is reflected in the comments added to this section of the survey.

Similar areas for improvement to those noted by Moraine Valley emerged, including, from a financial perspective, continuing to expand the number of instalments available for International students to pay their fees through a payment plan and increasing scholarship opportunities. International students also wanted to have input into teaching and learning, student administration and life on campus (including mixing with Domestic students and those from other cultures) by engaging their voice in academic governance, participation in focus groups and expansion of international representation in the Student Association.

In response to the results from this survey and additional research conducted over the last two years, the Institute continues to implement strategies to further engage the voice of International students in terms of enhancing their overall experience. As part of that response, an Executive Director responsible for support and engagement across the Institute has been appointed, along with a Student Engagement Manager responsible for student experience initiatives across the Institute and a Student Engagement Manager with specific responsibility for the International student experience.

The Institute has also appointed International student ambassadors and representatives to faculty governance committees and the student association to provide feedback and make recommendations regarding teaching and learning, life on campus and social activities from an International student perspective. This includes support for an International student cricket team competing in a local district cricket league.

International students organise and lead study groups, mentored by academic staff. This complements a “degree buddy” system to support International students aiming to progress to a higher level vocational programme. Finally, the Institute has joined a national pilot program to enhance student engagement in decision-making and governance. Holmesglen is the only non-
university provider invited to participate in this program alongside ten
Australian universities. Holmesglen will provide an International student as a
member of the programs Steering Committee and Reference Group.

Discussion

Based on the survey results from all three countries, International students
appear to enjoy their experience of studying for a higher level qualification in a
non-university setting. They appreciate that they are taught by effective
teachers who have relevant professional experience in their chosen field.
However, those teachers see themselves as primarily educationists, focusing on
student learning rather than academic research. Staff and students consider that
this enhances employability, which is the key reason to study a vocational
course overseas. Colleges offer high levels of student support. This includes
language support where needed but also more general pastoral support,
including help with living away from home in a different country. Classes tend
to be smaller in size than found in many universities, allowing greater
individual interaction. Taken together these factors appear to outweigh any
concerns at studying outside a traditional university.

However, International students are not uncritical of their experience.
Many students reported concerns with issues of value for money, perceived or
actual. Fees were seen to be high, especially when compared with the fee
charged to Home students. This also extended to the inflexibility of payment
methods and the bureaucracy which often surrounds visa and other regulations.
Failure to address these issues could result in reduced international recruitment.

International students were also concerned at some of the obstacles which
they felt made integration with Home students more difficult. They do not see
themselves as a homogenous group, coming as they do from different social
and cultural backgrounds. They had a strong desire to meet and form
friendships with Home students both inside and outside the classroom. They
did not want to learn, or mix socially, exclusively with people from their own
countries. They felt more could be done to assist integration, for example by
ensuring that tutorial groups were mixed and social activities were accessible
to all. Changes such as these would be simple to devise, easy to deliver and
inexpensive.

For institutions with large numbers of International students, failing to
respond to these concerns could ultimately have an adverse effect on
recruitment. This could in turn impact on the viability of courses and the
experience of Home students. For all institutions participating in the survey,
there are further steps which could be taken to enhance the international
experience of local students without the need for travel. International students
present a valuable resource, bringing global issues and experiences to Home
students who may themselves be reluctant or unable to travel. Taking this
approach may help to reduce the impression that International students are
simply a source of income to the institution, illustrating instead that they form
an important part of the experience for all students.
As was noted by Tran and Dempsey (above), recruiting International students calls for an institution-wide shift in management decision-making. Any initial effort will be more than rewarded with sustained recruitment and satisfied students.

Conclusions

In the course of this research, it became obvious that there were clear links between each Government’s immigration policies (and within that their approach to International students) and the numbers of such students recruited each year. It is notable that the three most recent national strategies for international recruitment, from France, Canada and the UK, all give prominence to increased student support measures, including social inclusion; help with housing; counselling, including support over mental health concerns, and, in the case of France and Canada, a significantly more streamlined visa application process.

As part of our research, a Checklist of areas for discussion by senior management teams in colleges with International students has been shared between the three participating institutions. (See Appendix 1) As noted in earlier parts of this paper, Moraine Valley, Holmesglen and the MEG colleges have all put measures in place to deal with the issues raised by their International students in the course of the survey. We plan to run the survey again to test the efficacy of these actions, but will also focus on the more fundamental issues concerning the recruitment of International and EU students. If such recruitment is a genuine strategic priority (as opposed to a particular interest on the part of a Departmental head, for example) then time must be given to planning how resources and activities are managed to deliver that strategy successfully.

Whilst colleges and their membership bodies in all three countries have limited influence on national immigration policies, they can learn from best practice in colleges in other Anglophone countries. The Checklist and the actions outlined in this report with regards to the well-being of International students, for example, will form the basis of ongoing links between the institutions. Other areas can also be explored, such as comparative approaches to obtaining the right balance in the classroom between Home and International students, the training needs of staff who teach International students and staff professional updating.

References


Appendix 1

International student recruitment: checklist for senior college managers

How does the recruitment of International students fit with the strategic priorities of your college?

- Are you aware of the current visas and immigration service procedures surrounding the admission of International students to the UK/Australia/USA? Is this reflected in the information given to potential applicants?
Does your college have the systems and procedures required to satisfy compliance with national arrangements such as the UK’s Highly Trusted Status? How do you monitor this?

Have you considered the level and sensitivity of the fee charged to International students? Would student numbers be affected by a change in fees?

Are International students a significant part of the student community and if so have you considered what different or additional support needs they may have? Can such support be provided on an individual basis?

Do you provide appropriate facilities and support for your International students e.g. assistance with housing, dedicated pastoral or language support?

Can your college support and educate staff, such that they understand the cultural sensitivities that they will encounter when dealing with International and/or EU students?

Does the level of academic support offered help both International and Home students to succeed?

In addition to the high academic standards and quality of learning experience your students will expect, have you provided opportunities for them to gain a wider knowledge or experience of life in the UK/Australia/USA?

Are you fully informed about regional internationalisation programmes? For example, in Europe, EU programmes such as Erasmus and Jean Monet?

Is the blend of nationalities in your HE classes as balanced as it can be? Does it enable International/EU students to mix with Home students and build networks and friendships outside the classroom?

Are you taking the opportunities offered by having students from outside the UK/Australia/USA to broaden your curriculum with a global context?